Am I affected by new FOOD SAFETY RULES under the FOOD SAFETY MODERNIZATION ACT?

A Flowchart for Farmers and Food Businesses

How to Use This Flowchart:

1) There are 2 sections: one for the Produce Rule and one for the Preventive Controls (Facility) Rule — these are the two main FSMA rules for businesses that grow and process food for people to eat. Start with PART 1 of each. If you find out at the end of Part 1 that you may be affected, proceed to Part 2 for details.

2) FARMERS: some farms may not be subject to either rule, some farms may be subject to just the Produce Rule, and some farms may be subject to BOTH the Produce Rule and the Preventive Controls Rule. You should read PART 1 of both to be sure.

3) This flowchart is intended to help you determine whether and to what extent your farm or food business MIGHT be impacted by the FSMA rules. This is not legal advice. Each operation is different, and your obligations under FSMA could change based on the specifics of your operation.

Timing Reminder: most farms have at least two years - until January 2018 - to come into compliance with the Produce Rule. Many smaller farms will have three or four years. And most smaller processors will have two to three years to come into compliance with the Preventive Controls (Facility) Rule (Sept 2017 or 2018).

More FSMA Information:
http://sustainableagriculture.net/fsma

National Sustainable Agriculture Coalition
Prepared by the National Sustainable Agriculture Coalition
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Am I Affected by the FSMA Produce Rule?

The Produce Rule sets standards for farms that grow, harvest, pack, or hold produce for human consumption.

Do you grow, harvest, pack or hold produce (e.g. fruits, vegetables)?

- **NO**
  - You are likely NOT covered by the Produce Rule

- **YES**
  - Is it only for personal consumption?
    - **NO**, I sell it
      - Is any of the produce you grow and sell usually consumed raw? See footnote (1) for produce lists to help you decide.
        - **NO**, none
          - You will likely need to comply with at least some portions of the Produce Rule - see Part 2
        - **YES**, all/some
          - Do you sell ≤ $25,000/yr (3 yr avg) of produce?
            - **YES**
              - You are likely exempt from compliance with the Produce Rule
            - **NO**, I sell more

(1) Examples of produce usually consumed raw: lettuce, apples. Access the lists of covered and non-covered produce here (Note that the list of non-covered produce is exhaustive, and all other produce is considered covered):


In addition, sprouts are subject to different timelines and special requirements not addressed here. Sprout growers should visit the Sprout Safety Alliance for more information:

http://www.iit.edu/ifsh/sprout_safety
The FSMA Produce Rule - Part 2

So you may be covered by the FSMA Produce Rule. What does that mean?

Will the produce you grow be processed in a way that kills harmful pathogens? (e.g. commercial canning)

- NO

Do you average < $500,000 in sales of ALL FOOD (3 yr avg) AND sell > 50% of what you grow directly to a qualified end-user? (1)

- NO

Do you average ≤ $250,000 in sales of PRODUCE (3 yr avg) but not meet the above direct sales threshold?

- NO

Do you average ≤ $500,000 in sales of PRODUCE (3 yr avg) but not meet the above direct sales threshold?

- NO

Do you average > $500,000 in sales of PRODUCE (3 yr avg)

- YES

What are FULL REQUIREMENTS?

- Fully covered farms must comply with ALL Produce Rule measures: recordkeeping; worker health, hygiene, and training; soil amendments; certain water testing measures; wild and domesticated animals; buildings and equipment (4)

- SMALL BUSINESSES: 3 years to comply; 5 years for water testing (4)

- VERY SMALL BUSINESSES: 4 years to comply; 6 years for water testing (4)

- ALL OTHER BUSINESSES: 2 years to comply; 4 years for water testing (4)

What are MODIFIED REQUIREMENTS?

- Farms must comply with SOME Produce Rule measures under FSMA: certain recordkeeping requirements, compliance, and enforcement (3)

- Farms are NOT subject to other Produce Rule measures around water, soil amendments, etc (3)

- Farms under DIRECT MARKETING MODIFIED REQS: all of the above + must label all food at point of sale; also subject to withdrawal measures (3)

What are FULL REQUIREMENTS?

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1) What is a “qualified end user”? Either an individual (in any location) or a retail food establishment located in-state or within 275 miles. More details: http://bit.ly/nsacproduce

2) Direct Marketing Modified Requirements are also known as the Tester-Hagan Exemption.

3) Details on recordkeeping, enforcement, direct market labeling, and all levels of compliance: bit.ly/nsacproduce

4) Details on requirements and compliance timeframes: http://bit.ly/fsmapr1
Am I Affected by the FSMA Preventive Controls (Facility) Rule?

The Preventive Controls (Facility) Rule sets forth new requirements and updates existing requirements for facilities that manufacture, process, pack, or hold food for human consumption.

Do you manufacture, process, pack, AND/OR hold any kind of food for human consumption? (1)

- I'M NOT SURE
  - Some examples:
    - MANUFACTURE/PROCESS: chopping, cooking, canning, etc
    - PACK/HOLD: sorting, storing, cooling, etc (3)
  - NO
  - You are likely NOT covered by the Preventive Controls Rule
- I'M NOT SURE
  - NO
  - If you do any processing, is it limited to:
    - dry/dehydrate
    - label/package whole, unprocessed produce or dried/dehydrated produce
    - and/or
    - treat whole produce to manipulate ripening
  - NO, I do other kinds of processing
  - NO, I also process food
  - NO, I also pack and hold off-farm
  - NO, I do other kinds of processing

Are you a RETAIL FOOD ESTABLISHMENT? (2)

- YES
  - Are you a FARM? (4)
    - YES
      - Do you only pack/hold food for human consumption on your farm? (3)
        - YES
          - You will likely need to comply with at least some portion of the Preventive Controls Rule - see part 2
        - NO, I also pack and hold off-farm
    - NO
      - Is your off-farm packing operation majority owned by farmers, who are providing the majority of the products that are packed and held there?
        - NO
        - NO, I also pack and hold off-farm
        - YES
          - You will likely need to comply with at least some portion of the Preventive Controls Rule - see part 2

1) If you are manufacturing, processing, packing, or holding food for personal consumption on farm only, the Preventive Controls Rule does not apply.
2) Retail Food Establishment: grocery stores, farm stands, and restaurants that sell the majority of their food directly to consumers; details: http://bit.ly/nsacpcrule
3) Find definitions of manufacturing, processing, packing, and holding, along with examples of what “off-site” and “on-farm” mean, here: http://bit.ly/nsacpcrule
4) Find details on FDA’s “farm” definition and on packaging, labeling, dehydrating, other on-farm activities that do and don’t trigger the “facility” definition: http://bit.ly/nsacpcrule
The FSMA Preventive Controls (Facility) Rule - Part 2

So you may be covered by the Preventive Controls Rule. What does that mean?

Do you ONLY manufacture food covered by other regulations (e.g. juice, seafood, dietary supplements, alcohol)?

YES

You are likely exempt from HARPC requirements under the PCR

NO

Do you ONLY hold (store) RAW AGRICULTURAL COMMODITIES (1) other than fruits and vegetables destined for further processing?

YES

NO

Do you ONLY hold (store) packaged food that is not exposed to the environment and does not need refrigeration?

YES

NO

Of the human food you sell, including food you may MANUFACTURE, PROCESS, PACK, or HOLD, do you sell < $1 million/yr (3 yr avg) OR have < 500 employees?

YES

Is all of the human food you MANUFACTURE, PROCESS, PACK, or HOLD a LOW-RISK activity and done ON-FARM? (2)

NO

If you have ≥ $1 m/yr in human food sales (3 yr avg) AND ≥ 500 employees, you are likely subject to FULL REQUIREMENTS under the PCR

If you have ≥ $1 m/yr in human food sales (3 yr avg) AND < 500 employees, you are likely subject to FULL REQUIREMENTS as a SMALL BUSINESS under the PCR

You are likely subject to the PCR as a QUALIFIED FACILITY

AND I have ≥ $1m/yr in human food sales (3 yr avg)

AND I have ≥ $1m/yr in human food sales (3 yr avg)

AND I have < $1m/yr in human food sales (3 yr avg)

AND I do some FARM M, P, or H AND/OR I do some HIGH-RISK activities (2)

AND I have < $1m/yr in human food sales (3 yr avg)

WHAT ARE PCR REQUIREMENTS?

- FACILITIES EXEMPT FROM HARPC: must register with FDA and continue complying with already-existing rules and practices (like Current Good Manufacturing Practices), but do not need to develop Hazard Analysis and Risk-Based Preventive Controls (HARPC) plans and procedures (3)

- QUALIFIED FACILITIES: must register with FDA and submit certain attestations; not required to develop full HARPC plans and procedures but must follow certain basic requirements (e.g. recordkeeping); if sales < $1M, 3 yrs to come into compliance (3)

- FACILITIES SUBJECT TO FULL REQUIREMENTS: must register with FDA; must develop full HARPC plans and procedures laid out under the PCR; facilities have 1 year to come into compliance (3)

- FULL REQUIREMENTS as a SMALL BUSINESS: Same as above but with 2 years to come into compliance (3)

1) Raw Agricultural Commodity: a food in its raw and natural state (e.g. raw grains)

2) Details on low-risk vs high-risk activities and off-farm vs on-farm: http://bit.ly/nsacpcrule

3) Details on HARPC, including compliance timelines: http://bit.ly/nsacpcrule